

Realistic Operational Testing and System Requirements

March 2016



Purpose of Operational Testing

- The purpose of operational testing is to provide realistic and objective assessments of how systems improve mission accomplishment under realistic combat conditions
- We do this by evaluating systems in operational scenarios when employed by units against realistic threat forces
 - We provide acquisition executives with objective facts concerning both system performance and system contribution to mission accomplishment
 - We provide warfighters with objective information on the capabilities and limitations of systems they employ in combat
- We provide this objective information before a system is used in combat and prior to full-rate production
- We evaluate the adequacy and results of the operational tests based upon sound scientific methods
 - Several studies by the Defense Science Board and National Research Council have advocated such analytical methods
- Our fundamental purpose has been codified in Title X and DoD 5000 for many years and has not changed
 - Detailed language of the law and regulations contained in backups



Themes

- 1. Testing merely to determine if KPPs or requirements have been satisfied often does not capture improvements in mission accomplishment, or achievement of intended capabilities in an operational environment
- 2. Operational testing has to be performed against expected realistic operational threats to the units employing the systems
- 3. There have been many examples of operational testing identifying critical system performance problems, when employed in an operationally realistic environment, that provided opportunities for correction before systems are fielded or deployed
- 4. Operational testing can identify issues with systems' combat effectiveness. This information is provided to acquisition authorities for decision. Decisions by those authorities to fix problems can affect program schedules if they judge the associated fix worth the delay
- 5. DOT&E has been responsive and supportive of fielding systems for the recent wars
- 6. Rigorous scientific and statistical methods are used to determine adequacy of operational testing in terms of miles driven, shots fired, and coverage of the operational envelope. Sound statistical analysis of operational test results provides accurate estimates of information to acquisition decision-makers



Theme 1

Testing only to determine if KPPs or requirements have been satisfied often does not capture improvements in mission accomplishment, or achievement of intended capabilities in an operational environment



Theme 1: KPPs Alone Aren't Sufficient P-8A Poseidon Multi-Mission Maritime Aircraft Example

P-8A Poseidon is a maritime patrol aircraft that will replace the P-3C Orion. P-8A is based on the Boeing 737-800 airframe and will conduct Anti-Submarine Warfare (ASW) and other missions

- P-8A requirements do not adequately measure the effectiveness of the P-8A's two primary missions: finding and killing enemy submarines and reconnaissance
 - JROC-approved KPPs require only that P-8A fly a specified range while carrying a required number of sonobouys and that it communicate with certain radios
 - KPPs could be achieved without finding and killing enemy submarines or conducting reconnaissance
- DOT&E argued for an OT that examined whether the Navy's Concept of Employment for P-8 could be executed under realistic combat conditions
 - Testing went beyond simple verification of KPPs
 - Navy's Operational Test Agency agreed with this approach
 - Navy performed realistic testing during Fleet exercises using a full set of mission systems and crew to examine their ability to find and attack submarines and perform reconnaissance using the P-8A
 - Testing revealed important deficiencies the Navy is now working to fix through improved long-range sensors
- DOT&E sent a memorandum to the Vice Chairman of the Joint Chiefs of Staff, who
 chairs the JROC, noting the lack of coverage of realistic combat conditions in the
 P-8A's, and other systems', approved KPPs
 - Admiral Winnefeld moved to improve the P-8A's and other systems' KPPs, and specifically requested the continued involvement of DOT&E in assisting the JROC to do that



Theme 1: KPPs Alone Aren't Sufficient Virginia-class Submarine IOT&E Example

Virginia is a multi-mission nuclear attack submarine that will replace the existing Los Angeles class. It is intended to provide covertness equivalent to the Seawolf-class submarine at lower cost

- Evaluating the Virginia class solely by its threshold requirements would result in a misleading assessment of mission effectiveness
- DOT&E's evaluation of the Virginia class was based on its mission performance in relation to the legacy Los Angeles-class submarine that it replaces
 - Virginia did not meet some classified KPP thresholds
 - Virginia did not meet required level of performance in some mission areas
 - However, Virginia's performance was equivalent to or better than the legacy Los Angeles class in all mission areas
- DOT&E evaluated Virginia as effective and suitable because it performed as well or better than Los Angeles-class submarine, with improved covertness



Theme 1: KPPs Alone Aren't Sufficient Virginia-class Submarine Modernization FOT&E Example

Virginia is a multi-mission nuclear attack submarine that will replace the existing Los Angeles class. It is intended to provide covertness equivalent to the Seawolf-class submarine at lower cost

- FOT&E in 2011 assessed the effect of modernizing the sonar and combat control systems on Virginia's mission performance and suitability. Evaluating strictly against requirements would have resulted in a misleading assessment
- Torpedo localization requirement was not adequate to assess performance
 - The torpedo localization requirement (levied on AN/BYG-1 combat control system) was based on a Navy study that related solution accuracy and torpedo hit performance
 - The requirement assumed that a target solution (bearing, range, course, and speed estimate) within specified tolerances would result in a torpedo hit
 - Testing showed that torpedo hit performance was poorly correlated to the solution accuracy requirement
 - Many shots that failed the requirement actually resulted in hits
- Sonar reliability requirement was lower than for the legacy system
 - Although the sonar system met the new, lower reliability threshold, it was significantly less reliable than the system it replaced—this was noted in the evaluation
- Although BYG-1 failed to meet its requirement, DOT&E, using a metric that was based on the Navy's actual torpedo employment tactics, assessed the system to be able to adequately place the torpedo such that it has an opportunity to hit its target



Theme 1: KPPs Alone Aren't Sufficient MQ-1C Gray Eagle Availability Example

The MQ-1C Gray Eagle-equipped unit is an unmanned aircraft system that provides tactical intelligence, video, radar imagery, communications relay, and precision missile support to Army maneuver units

- The Gray Eagle Reliability KSA established unnecessarily high thresholds to meet the Availability KPP
- The JROC-approved KSA thresholds were established using an Army availability model
 - The Army's model established the KSA thresholds, believing those thresholds necessary to achieve the Availability KPP of 80 percent
 - System performance during developmental and Limited User Testing demonstrated the system could achieve about 30 percent of its required Mean Time Between Abort KSA requirement
- During the 2012 IOT&E a fully-equipped unit operating at a wartime operating tempo met the Availability KPP even though the major subsystems continued to fall well short of their reliability thresholds
 - The Army's modeling assumption that most failures would cause a mission abort was demonstrated to be incorrect in operational testing
- Recognizing that the purpose for the reliability thresholds was to achieve the Availability KPP, DOT&E de-emphasized the Reliability KSA threshold values
 - DOT&E reported that the Gray Eagle system was Suitable
 - The Army revised their availability model and established reliability KSA thresholds consistent with the demonstrated subsystem reliability



Theme 1: KPPs Alone Aren't Sufficient CVN 78 Gerald R. Ford Example

CVN 78 class replaces Nimitz class aircraft carriers. CVN 78 has the Nimitz class hull form, but many ship systems are new, including the nuclear plant, catapults, arresting gear, and radar

- Sortie Generation Rate (SGR) is a Key Performance Parameter (KPP) for CVN 78, but the threshold is unrealistic
 - SGR measures the number of aircraft sorties per day launched from the carrier
 - CVN 78 is intended to improve performance relative to the Nimitz class.
 - CVN 78 requirement is 160 sorties per day (12-hour fly day) in sustained operations and 270 sorties per day (24-hour fly day) in a surge
 - Nimitz class has demonstrated 120 sorties per day sustained and 240 sorties per day surge
- CVN 78's SGR requirement includes unrealistic assumptions
 - Assumes 35-days of fair weather and unlimited visibility
 - Assumes aircraft emergencies, failures of shipboard equipment, ship maneuvers (e.g., to avoid land), and manning shortfalls will not affect flight operations.
 - These factors affect operations on all carriers
 - CVN 78 is unlikely to achieve the unrealistic threshold in combat conditions
- DOT&E will, of course, report against the JROC-approved threshold, as well as comparing the SGR of the Ford-class carriers against the demonstrated performance of the Nimitz-class carriers



Theme 1: KPPs Alone Aren't Sufficient C-5 Reliability Enhancement and Re-Engining Program (RERP) Example

The RERP modification to legacy C-5 cargo aircraft is intended to create a C-5M with improved reliability, availability, and fleet payload capability as well as continued access to international airspace

- C-5M did not meet Mission Capable Rate (MCR) KPP during operational testing
 - MCR of the C-5M alone does not capture the ability of the airlift fleet (a combination of C-17, C-5A and C-5M aircraft) to move cargo, which is its primary mission
 - AFOTEC conducted a 30-day surge at a moderate operational tempo, including a 6-day "super-surge" at high operational tempo, to simulate wartime conditions
 - Three test aircraft achieved an MCR of 68% during the surge and 66% during the supersurge
 - Legacy C-5 fleet had an MCR of 56%
 - Consequently, C-5M did not achieve 75% requirement, but had a higher MCR than the legacy fleet
- The availability KPP did not adequately capture the benefit of the RERP modification to C-5M capability to support mobility mission requirements
 - DOT&E looked at fleet capacity in terms of Million Ton Miles/Day (MTM/D)
 - The operational testing results demonstrated a C-5M fleet capacity of 5.1 MTM/D, including a new capability to fly longer routes non-stop when compared to the legacy C-5
 - These results supported the Mobility Capabilities and Requirements Study (MCRS-16) strategic mobility fleet capacity for the program of record (223 C-17s, 52 C-5Ms, 37 C-5As)
 - DOT&E, therefore, did not consider the Availability KPP shortfall operationally significant



Theme 1: KPPs Alone Aren't Sufficient Early Infantry Brigade Combat Team (EIBCT) Example

EIBCT systems were a collection of sensors to be used in infantry brigades to detect and provide warning of enemy activities

- The KPPs for some of the sensors specified only that the systems produce images recognizable as human faces at specified distances
 - DOT&E advocated and the Army agreed that the systems be tested under realistic combat conditions against a capable enemy threat
- OT occurred in the summer of 2010 at WSMR
 - Enemy soldiers could easily spot the large antennas needed to transmit the images back to the operations centers
 - Most of the images transmitted were false alarms as enemy soldiers spoofed the sensors
 - Unit soldiers reported during testing that they had multiple other means by which to accomplish the same objective, which they preferred
- The Army itself determined after the OT that the sensors were not useful and unnecessary, even though they met the technical specifications required by the KPPs
- The Army canceled the portions of the program that were found to be unnecessary



Theme 1: KPPs Alone Aren't Sufficient Remote Minehunting System (RMS) Example

RMS is a system of systems that includes the Remote Multi-Mission Vehicle (RMMV) and AN/AQS-20A sensor. RMS was to be the primary mine detection/identification system in the LCS MCM mission package.

- RMS requirements do not capture the need to locate mines quickly and accurately as part of a system-of-systems onboard LCS
 - RMS KPPs and KSAs can be achieved even if system fails to support the LCS MCM mission
 - In contrast to LCS requirements, RMS search rate requirements place no limit on false alarms and exclude time required for planning, transit to and from the search area, operator assessment, follow-on actions to reduce false classifications, and efforts to recover from failures
 - Reliability KSA scoring rules in CDD and CPD exclude the sensor, artificially inflate the RMMV operating time, and neglect some critical operational mission failures, thus yielding unrealistic assessments of system reliability
 - » 192.5 hours MTBOMF (per CDD criteria) vice 31.3 hours (per operational criteria) during 2013 DT
 - » 34.5 hours MTBOMF (CPD criteria) vice 19.2 hours (operational criteria) during 2015 Technical Evaluation of LCS MCM mission package – caused Navy to delay OT and charter independent review, which recommended that RMS program be paused while Navy pursues alternative minehunting solutions
- DOT&E has persistently maintained that RMS should be tested as the Navy expects to employ it in the LCS MCM mission package
 - More than the simple verification of RMS-specific KPPs that Navy advocated
 - Navy now agrees with DOT&E assessment that current RMS reliability does not support required LCS MCM capability
- RMS example also illustrates a recurrent problem with inconsistencies between requirements documents for related systems



Theme 1: KPPs Alone Aren't Sufficient Warfighter Information Networking – Tactical (WIN-T) Inc 2 Example

WIN-T Increment 2 is a mission command system that provides command and control to tactical units on-the-move via both satellite and terrestrial based transport

- WIN-T KPPs and KSAs don't reflect the most important requirements of a large unit command and control system: rapid, reliable and clear access to his subordinates
 - WIN-T has 5 KPPs and 4 KSAs, none of which describe the command and control requirements of commanders. The two that come closest state:
 - » KPP 3 Critical survival information delivery in ≤5 seconds (95% of completed messages)
 - » KSA 1 Increment 2 shall implement a high-capacity IP routed multi-tiered network utilizing ground-to-ground and ground-to-space transmission links
- In addition to the KPPs and KSAs, DOT&E considered connectivity (the number of subordinates that commanders could actually reach), network stability, voice call clarity and range of the systems as the key criteria indicating operational utility to unit commanders
 - DOT&E identified that the WIN-T network was capable of forming and connecting commanders with subordinates in most cases
 - At the May 2012 IOT&E and May 2013 FOT&E, however, network instabilities, poor voice call clarity and limited range of the terrestrial waveform led to several WIN-T components being rated as not operationally effective
- The Army agreed the problems identified in the DOT&E evaluation were valid, and implemented fixes to these problems that have significantly improved the system.
 - These fixes were tested in a November 2014 FOT&E. DOT&E analysis was used by the Milestone Decision Authority to grant a full-rate production decision in June 2015.



Theme 1: KPPs Alone Aren't Sufficient Stryker Nuclear Biological Chemical Reconnaissance Vehicle Example

The Stryker Nuclear Biological and Chemical Reconnaissance Vehicle (NBCRV) is a Stryker vehicle augmented with a mounted suite of equipment and software designed to detect, identify, collect, analyze, and mark NBC threats, and to disseminate that information to operational commanders and forces

- The reliability requirement for the Stryker NBCRV was stated solely in terms of the base Stryker vehicle
 - The KPP specifically <u>excluded</u> the sensors and mission equipment that enable the NBCRV to do its NBC reconnaissance mission
- DOT&E analyzed reliability and its impact on mission accomplishment from an overall system point of view
 - DOT&E found the Stryker NBCRV to be not suitable during the initial operational test, due to poor reliability of the overall system, including the sensors, which caused it to be unable to accomplish its NBC reconnaissance mission
 - The USD(AT&L) subsequently mandated the program undergo a reliability growth initiative prior to fielding
- As a result of the USD(AT&L) decision, the vendor implemented corrective actions that significantly improved the reliability of both the base vehicle and the NBC sensor package
- The program subsequently met its reliability growth metrics and DOT&E evaluated it to be suitable following additional operational testing
 - The Stryker NBCRV is currently being fielded



Theme 1: KPPs Alone Aren't Sufficient AN/BLQ-10 Submarine Electronic Support System Example

The AN/BLQ-10 system allows submarines to intercept radar and communications signals

- The Navy's requirements for BLQ-10 did not allow for meaningful performance assessments of the most recent operationally tested version of BLQ-10
- The requirements did not capture intended performance improvements
 - The KPP for radar intercept is a roll-up measure that averages performance against the entire threat list
 - According to this metric, the previous version of BLQ-10 already passed the threshold, but it had no capability against Low Probability of Intercept radars.
 - The newest version of BLQ-10, denoted Technical Insertion 2008 (TI-08), added the capability to intercept some LPI radars
 - Adding LPI capability is operationally important, but has a minimal effect on the KPP that rolls-up performance
- The requirements did not capture operational performance
 - The primary operational use of BLQ-10 is threat warning, so that submarines can avoid being detected by threat radars
 - The BLQ-10 requirements do not address threat warning at all
 - DOT&E advocated a realistic test of threat warning against an advanced P-3C radar
 - The test provided valuable insight about the technical capability of the system and the operator's ability to make use of the information
- The Fleet has recently decided to make improvement of BLQ-10 one of its top priorities



Theme 1: KPPs Alone Aren't Sufficient Vertical Launch Antisubmarine Rocket (VLA) with the Mk 54 Mod 0 Lightweight Torpedo Example

The legacy VLA system for surface ships, which provided a rocket-boosted delivery of the Mk 46 torpedo, was updated to carry the new Mk 54 Mod 0 torpedo as its warhead

- Navy requirements focused on VLA missile accuracy, not end-to-end mission effectiveness, obscuring an assessment of system performance
 - Approved KPPs require only that the VLA accurately deliver the torpedo to a designated water entry point, regardless of whether that point is near the target submarine
 - KPPs included minimum and maximum missile range and Circular Error Probable (CEP) for splash point relative to aim point
 - KPPs could be achieved without killing enemy submarines
- DOT&E argued for end-to-end operational testing of the VLA
 - Safety rules precluded firing against a manned target
 - Surrogate targets did not present appropriate acoustic signatures and threat evasions
 - DOT&E advocated using data from previous shipboard sonar testing and Mk 54 Mod 0 OT
- DOT&E (January 2010) evaluated the system based on the system-of-systems performance
 - Shipboard ASW sensors are incapable of detecting and localizing the target submarine with accuracy sufficient to place the torpedo in the water within reasonable attack criteria
 - Mk 54 Mod 0 OT, while incomplete, demonstrated concerns about torpedo effectiveness
 - VLA does not provide an effective end-to-end standoff ASW capability



Theme 1: KPPs Alone Aren't Sufficient MQ-1C Gray Eagle Survivability Example

The MQ-1C Gray Eagle-equipped unit is an unmanned aircraft system that provides tactical intelligence, video, radar imagery, communications relay, and precision missile support to Army maneuver units

- The Gray Eagle's Survivability and Force Protection KPP did not directly assess system survivability in an operational environment, but only stated it will be on a truck
 - "The Ground Control System will be mounted onto an Army standard tactical vehicle with the ability to be up-armored."
- The Army demonstrated this KPP by mounting a Ground Control Station on an FMTV during cross-country mobility testing
- DOT&E used all available test data to assess Gray Eagle Survivability
 - Using existing Live Fire Test and Evaluation data, DOT&E reported on the level of ballistic protection afforded by the FMTV vehicles
 - DOT&E reported on the acoustic and visual detectability of the Gray Eagle aircraft (a CPD requirement, but not included in the Survivability and Force Protection KPP)
 - Using data collected during developmental testing, DOT&E reported on the survivability of MQ-1C air vehicles against likely infrared and radar-guided missile threats
- Using test data from all sources, DOT&E provided decision makers with a broad survivability assessment of the Gray Eagle MQ-1C air vehicles and ground transport vehicles, well beyond the narrowly-defined KPP



Theme 1: KPPs Alone Aren't Sufficient Joint Light Tactical Vehicle (JLTV) Example

The JLTV Family of Vehicles (FoV) is the partial replacement for the High Mobility Multi-purpose Wheeled Vehicle (HMMWV) fleet. The Services intend the JLTV to provide increased crew protection against IEDs and underbody attacks, improved mobility, and higher reliability than the HMMWV.

- Although JLTV met its KPPs for payload weight, the KPP lacks the operational metrics required for the JLTV to be effective for units to accomplish long-duration tactical missions.
- JLTV's payload KPP is based on weight and does not include metrics for space and quantity of mission essential equipment and supplies required to accomplish missions. OT revealed:
 - Due to lack of space and storage, Soldiers and Marines put mission equipment and supplies in locations not suitable for mission accomplishment such as placement of ammo under energy absorbing seats.
 - Soldiers and Marines overloaded JLTVs to carry mission essential equipment for missions beyond one day.
- DOT&E assessed that overloading the JLTVs will reduce the vehicle performance and reliability. Units operating for long duration will require additional trailers or vehicles to sustain operations.



Theme 2

Operational testing has to be performed against expected realistic operational threats to the units employing the systems



Theme 2: Realistic Threats Necessary

F-35 Joint Strike Fighter Example

The F-35 is a tri-Service, multi-national, family of multirole fighter aircraft. It will replace the F-16 and A-10 in the Air Force, the AV-8B in the Marine Corps, and augment the F-18 in the Navy

- To understand F-35 performance, it should be tested against the capabilities of existing near-peer integrated air defense systems
- Current open air test ranges cannot replicate the complexity or density of the signals environment associated with existing near-peer integrated air defense systems described in the JSF System Threat Assessment Report
 - Modern threat systems create complex, dense electromagnetic signal environments
 - DOT&E recommended that the F-35 be evaluated in open air testing which is representative
 of this environment
 - In collaboration with USD AT&L, DOT&E advocated for a Department of Defense Electronic Warfare Infrastructure Improvement Program (EWIIP) to secure high-fidelity, threat emulating open- and closed-loop emitters for open air testing of F-35 and other programs
- The near term goal is to have open air threat emulators available for the F-35 IOT&E so that F-35 capabilities can be evaluated against a realistic near-peer threat
 - The emulators will help to better represent the complexity and density of the threats
 - The open air trials will also provide system performance data to support man-in-the-loop simulation development and validation
- DOT&E worked with other OSD components and the Services for 10 months to secure approval by the Secretary of Defense for additional funding for EWIP through the FY14 program and budget review
 - Funding on contract significant range upgrades to be delivered for F-35 IOT&E



Theme 2: Realistic Threats Necessary Anti-Air Warfare Ship Self Defense (AAWSSD) Enterprise Example

The AAWSSD Enterprise coordinates testing across several ship classes (e.g., LHA 6) and combat system elements (e.g., Rolling Airframe Missile) to efficiently test the Navy's Probability of Raid Annihilation (PRA) requirements against anti-ship cruise missiles (ASCM)

- To assess ship self-defense systems against ASCMs, DOT&E advocated testing under operationally realistic conditions. This testing has identified important deficiencies
- To conduct realistic testing, the Navy decided to resource:
 - The unmanned Self Defense Test Ship to examine performance against ASCM targets at short ranges that cannot be safely tested on manned ships
 - New aerial targets are needed to represent modern ASCM threats
 - » New targets types include advanced supersonic ASCM surrogates, a replacement for the failed MSST program, and completion of the Subsonic Aerial Target program
 - » Targets with advanced electromagnetic augmentation
 - A high fidelity system-of-systems combat system model that is used to predict performance results against actual threats
- DOT&E encouraged the Navy to develop a common Enterprise strategy for PRA assessments
 - Allowed the Navy to reduce planned testing by 38 missiles, 28 targets, and 11 scenarios
 - Saving \$240 Million out of \$1.1 Billion budgeted
- AAWSSD testing has identified major deficiencies that the Navy is working to fix:
 - Evolved Sea Sparrow Missile (ESSM) deficiencies for specific types of ASCM threats and raids
 - Rolling Airframe Missile (RAM) deficiencies against specific types of threats and raids
 - Ship Self Defense System (SSDS) combat system deficiencies with respect to sensor integration and engagement scheduling
 - Cooperative Engagement Capability (CEC) tracking problems against specific threats
 - Radar system (e.g., SPS-48E and SPQ-9B) detection gaps for specific threats and raid types



Theme 2: Realistic Threats Necessary Paladin Integrated Management (PIM) Example

The PIM program upgrades the current M109A6 self-propelled howitzer and its ammunition support vehicle to improve sustainability, supportability, mobility and protection

- The Army's rationale for the need for PIM in its original CPD was inconsistent with the system's technical specifications which were an annex to the CPD
 - The CPD's rationale indicated it must operate in locations away from Forward Operating Bases (FOBs) and be able to survive IED and other threats present in Iraq and Afghanistan
 - The PIM's technical specifications were inconsistent with that rationale and the associated threats
- The Army agreed with the inconsistency and decided to re-write the CPD. The revised rationale indicated that PIM would always move on cleared routes; nonetheless, the Army decided to increase PIM's side and underbelly protection requirements
- The USD(AT&L) directed the Army to evaluate the effort and cost required to test and evaluate an objective-level underbelly kit for PIM and subsequently directed the Army to fabricate and test five underbelly kits
- Consistent with the USD (AT&L) direction, the Army added plans to test PIM vehicles equipped with objective-level protection in DT and to characterize the operational impact of additional weight in operational testing
- In the upcoming FY17 Initial Operational Test, the Army will include two vehicles (one howitzer and one ammunition carrier) at objective-level protection configuration along with the other test vehicles

Acronyms this slide: Paladin Integrated Management (PIM); Self-Propelled Howitzer (SPH); Capabilities Production Document (CPD)' Forward Operating Base (FOB) Improvised Explosive Device (IED)



Theme 2: Realistic Threats Necessary Stryker Double-V Hull (DVH) Family of Vehicles Example

The Stryker DVH provided integrated enhancements to the base Stryker vehicle to improve both crew survivability and mobility. It was a limited production effort provided to units employed in Operation Enduring Freedom

- The Army initially proposed limited ballistic testing of only non-functional Double-V hull chassis against threshold-level threats
- DOT&E advocated that the LFT&E program support a broader, more realistic evaluation
 - Suggested addressing seven different Stryker family DVH configurations with unique mission equipment (infantry carrier, command, combat engineer, scout, mortar carrier, medical, missile launcher)
 - Each of these variants were tested under normal operating conditions and configured for combat
 - Also proposed testing "flat-bottom" Strykers in the same configurations to provide a baseline for comparison to DVH
 - Included threshold-level, objective-level, and beyond-objective threats representative of then current OEF combat experience
- Stryker DVH LFT&E demonstrated that the Stryker DVH provides protection above requirements that was a substantial and significant improvement relative to the existing flat-bottomed Stryker
 - Characterized protection capabilities against theater-specific threat types at multiple levels
 - Identified protection design changes for fleet-common and variant-specific vulnerabilities for DVH that the Army decided to implement
 - Identified opportunities to further increase survivability through training and employment options
- The Army developed design fixes and provided employment recommendations to improve survivability for units deploying to Afghanistan; field commanders used the test results to plan operations tailored to the underbody threats prevalent in different regions



Theme 2: Realistic Threats Necessary AH-64E Apache Attack Helicopter Example

The AH-64E upgrades the four-bladed, twin-engine legacy AH-64D attack helicopter with a new transmission (more power at high/hot conditions) and interoperability with unmanned aircraft system

- The Army initially did not include cybersecurity testing during the 2012 IOT&E, claiming that the AH-64E would be invulnerable to network attack
- DOT&E advocated that cybersecurity testing be conducted during the IOT&E
 - During the last week of the Apache IOT&E, an Army computer network operations
 Red Team conducted limited penetration testing of AH-64E computer networks
 - The computer network operations Red Team discovered multiple avenues by which AH-64E computer information could be compromised, corrupted, or exploited
- The program office agreed the vulnerabilities were significant, and developed corrections to close off those vulnerabilities prior to the FOT&E
 - Another Red Team attempted to penetrate the next lot of AH-64E during the FOT&E and verified that the previous threat avenues had been shut down
 - Expanded the attack surface to include ancillary laptops and support equipment
 - Discovered new avenues for compromise currently under consideration for fixes



Theme 2: Realistic Threats Necessary Aegis Ballistic Missile Defense (Aegis BMD) Example

Aegis BMD provides U.S. Navy destroyers and cruisers with the capability to defeat short-, medium-, and intermediate-range ballistic missiles and provides surveillance and tracking of intercontinental ballistic missiles in support of the Ground-based Midcourse Defense system

- The Missile Defense Agency (MDA) proposed to deploy Aegis BMD for defense of southern Europe without flight testing against some expected threats
- In 2010, the President proposed a new phased adaptive approach (PAA) for ballistic missile defense in Europe, with Aegis BMD as the primary weapon element
 - The new defense mission increased the Aegis BMD threat set to include 2,000+ kilometer threats
 - The MDA test program did not include Aegis BMD intercepts against such mediumto intermediate-range threats
 - The test program also did not include flight testing of the Aegis BMD launch-onremote capability using a forward-based AN/TPY-2 radar. This capability is essential to Aegis BMD defense of Europe
- DOT&E and MDA agreed it would be useful to conduct a flight test against a 3,000+ kilometer target using AN/TPY-2 radar data
 - Successful tests were conducted in April 2011 and December 2015
- U.S. European Command endorsed the 2011 test and deployed the first phase of the PAA architecture to Europe with the knowledge that Aegis BMD could intercept a target with a range representative of threats to southern Europe. A deployment decision for PAA Phase 2 will be made in Q3 or Q4 FY16, based in large part on the results from the 2015 test.



Theme 2: Realistic Threats Necessary

Enhanced Combat Helmet (ECH) Example

Forces equipped with the ECH will rely on the helmet to provide ballistic protection from selected bullet and fragment threats. The ECH is more resistant to penetration than previous combat helmets

- The ECH can meet its ballistic protection KPP requirements without actually providing improved protection compared to existing combat helmets
 - The program requirements document only specifies a penetration requirement against a single, direct-fire small arms threat
- DOT&E assessed the ECH's capability to prevent injury and death from operationally realistic direct- and indirect-fire threats
 - When hit by realistic operational threat bullets or fragments, the helmet shell rapidly deforms and impacts the soldier's head – but there is no requirement limiting this deformation
 - DOT&E coordinated with the Armed Forces Medical Examiner's Office (AFMEO) to get an
 expert medical opinion on the deforming shell's potential to harm the wearer following an
 impact with these potential threats
 - By including AFMEO's evaluation, DOT&E's assessment provides a more complete picture of the capability of the helmet against the full range of operational threats
- The DOT&E Live Fire Test and Evaluation reports (original and follow-on) include an operationally-relevant comparison between the ECH and fielded combat helmets
- Army leadership considered the DOT&E assessment when they reduced their intended purchase of ECH helmets from 200,000 to 35,090



Theme 2: Realistic Threats Necessary Advanced Extremely High Frequency (AEHF) system

The AEHF system replaces MILSTAR as the next generation of survivable and protected satellite communications for both tactical and strategic missions

- After inadequate threat testing of the MILSTAR satellite communications system DOT&E insisted that the Air Force include jamming as part of the AEHF initial operational test and evaluation (IOT&E)
 - At DOT&E's insistence the Air Force developed both the jamming capability and the methodology for employing that capability during the IOT&E
- While the particular findings are classified, conducting the testing with jammers during OT identified a previously undiscovered deficiency but also demonstrated many areas where anti-jam performance exceeds requirements



Theme 2: Realistic Threats Necessary Aegis Weapon System Baseline 9

The Aegis Weapon System (AWS) is the centerpiece of the combat system installed in Navy cruisers and destroyers

- Operational Testing on Aegis Baseline 9 cruisers demonstrated significant performance issues against certain types of anti-ship cruise missile raids that had not been fully recognized in developmental testing
- Testing was intended to demonstrate the ability of Aegis Baseline 9 cruisers to provide for area-air defense against anti-ship cruise missiles attacking a high value unit (e.g. an aircraft carrier)
 - The ship under test was challenged with multiple aerial targets in a nearsimultaneous raid
 - The ship was to engage the raid with multiple SM-2 missiles per target
- In this event, the ship failed to defeat the raid because of degraded SM-2 performance; SPY-1B performance was also degraded
- Previous developmental tests failed to fully reveal these problems because the Navy conducted those tests against more benign raids and did not use multiple salvos of warhead enabled missiles.
- Although not yet fixed, the Navy is investigating ways to mitigate the deficiencies and will incorporate those corrects into future Aegis Baseline 9 software releases



Theme 3

There have been many examples of operational testing identifying critical system performance problems, when employed in an operationally realistic environment, enabling corrections before systems were fielded or deployed



Theme 3: Identifying Problems Early Stryker Double-V Hull (DVH) Family of Vehicles Example

The Stryker DVH provided integrated enhancements to the base Stryker vehicle to improve both crew survivability and mobility. It was a limited production effort provided to units employed in Operation Enduring Freedom

- In response to an Army Operational Need Statement in December 2009, the Department issued an Acquisition Decision Memorandum in April 2010 authorizing the Army to procure Stryker DVH vehicles
 - DOT&E worked with the Army to develop a phased test plan that supported the production and fielding schedules
- DOT&E advocated that the test examine emergency egress from the vehicle
 - Reports from deployed units indicated a high frequency of injuries to the driver
 - The Army agreed with this approach
- The operational test on the Infantry Carrier Variant occurred at Yuma Proving Ground in January 2011 and the National Training Center in February 2011
 - Egress events demonstrated that driver emergency evacuation through both the driver's hatch and the crew compartment was impeded by changes to the driver's station
- Based on these results, the program office and contractor developed a quick fix to the driver's seat and windshield, while concurrently re-designing the driver's seat area
 - The fix corrected the most serious deficiency and was applied to vehicles in theater before they were issued to units beginning in June 2011
 - The re-designed driver's seat corrected numerous other issues and was retro-fitted in theater in June 2012



Theme 3: Identifying Problems Early *Mk 54 Mod 0 Lightweight Torpedo Example*

Tactical software Block Upgrade to the Mk 54 Mod 0 Lightweight Torpedo was intended to improve performance overall and address emerging threats

- DOT&E recommended that the Navy use a more realistic target and threat tactics during testing that ultimately uncovered a significant problem with the system
- Urgent Operational Needs Statement identified a classified threat of interest
 - Navy planned to conduct Quick Reaction Assessment (QRA) to support early fielding of the Block Upgrade
 - DOT&E recommended the use of a more realistic target and threat tactics in the QRA and in operational testing that would follow
- Testing revealed that the MH-60R helicopter could not appropriately initialize the Mk 54 Mod 0 during the more realistic scenario—the helicopter could not fire the torpedo in combat
 - DT used less stressful scenarios and did not identify this deficiency
 - Two years after the early fielding following the QRA, the Navy had not updated tactical guidance and documentation
- Navy investigation found numerous problems
 - Poor communication between the weapons and platform developers and the training community
 - Critical tactical guidance was not reaching the Fleet users
- Navy instituted new processes to address the issue
 - Issued interim guidance to the Fleet



Theme 3: Identifying Problems Early Anti Air Warfare Ship Self Defense (AAWSSD) Enterprise Example

The AAWSSD Enterprise coordinates testing across several ship classes (e.g., LHA 6) and combat system elements (e.g., Rolling Airframe Missile) to efficiently test the Navy's Probability of Raid Annihilation (PRA) requirements against anti-ship cruise missiles (ASCM)

- Operational Testing under the AAWSSD Enterprise revealed numerous combat system deficiencies
 - Many of these deficiencies were only found because testing was conducted under operationally realistic conditions (See theme 2 entry)
- The AAWSSD Enterprise system-of-systems testing allows multiple systems that must work in an integrated manner to be tested at once
- Major Deficiencies have been found in many AAWSSD Enterprise programs
 - Evolved SeaSparrow Missile (ESSM) deficiencies related to specific types of ASCM threats and raid types
 - Rolling Airframe Missile (RAM) deficiencies against specific raid types and threats
 - Ship Self Defense System (SSDS) combat system deficiencies with respect to sensor integration and engagement scheduling
 - Cooperative Engagement Capability (CEC) tracking problems against specific threats
 - Radar system (e.g., SPS-48E, SPQ-9B, etc.) detection gaps associated with certain threats and raid types
- A number of these deficiencies have been corrected prior to ship deployments and/or have lead to changes in Navy tactics



Theme 3: Identifying Problems Early Gerald R. Ford (CVN 78) Class Aircraft Carrier

CVN 78 is the Navy's newest class of nuclear powered aircraft carrier and will replace the USS Enterprise and USS Nimitz Class carriers. The Full Ship Shock Trial (FSST) is a critical part of the alternative LFT&E plan for the class.

- With approval of the Milestone B TEMP and LFT&E Management Plan in March 2004, the program of record called for the FSST on CVN 78, the first ship of the class.
- The Navy proposed delaying the FSST to CVN 79 in an 8 July 2011 memo to DOT&E
 - Delaying the FSST to CVN 79 would cause a delay of 5 to 7 years in obtaining data critical to evaluating the survivability of the CVN 78 class and precludes timely modification of subsequent ships to assure their survivability
 - CVN 78 will be operational for several years and will deploy before the FSST occurs

What occurred:

- On 10 November 2011, PEO Carriers briefed DOT&E on low risk and high cost of delay
- PEO Carriers submitted plans to move FSST to CVN 79 over DOT&E objections
- DOT&E rescinded approval of the CVN 78 Class LFT&E Management Plan in July 2012, because the Navy made unilateral changes to the approved alternative LFT&E plan
- Navy eventually agreed to conducting FSST on CVN 78, but not until after her first deployment
- On 7 August 2015, USD(AT&L) directed Navy to conduct the FSST on CVN 78 prior to her initial operational deployment and to fund and complete component shock qualification testing



Theme 3: Identifying Problems Early T-AKE 1 USNS Lewis and Clark Example

T-AKE 1 is the Navy's newest class of dry cargo and ammunition ships

- The Navy initially did not plan to conduct an LFT&E program for a commercialdesigned support ship operated by civilian mariners (Military Sealift Command)
- The Navy argued there was no requirement to assess the survivability of T-AKE since it would never operate in harms way
 - Using the Navy's concept of operations, DOT&E showed that the T-AKE's mission would expose it to the same threats as the ships it supplies
 - The Navy and DOT&E agreed to an LFT&E program that included surrogate testing, modeling and simulation, selected analyses, and a total ship survivability trial
- Surrogate testing and analyses demonstrated that:
 - The legacy Heat Sensing Device found in magazines throughout the fleet failed to function properly
 - The design of Intermediate Lateral Supports in the magazines interfered with the new magazine sprinkler system
 - The Self-Contained Breathing Apparatus bottle charging station was inadequate
 - Magazines were vulnerable to heat from weapons-induced fires
- As a result of the LFT&E program, the Navy decided to correct the critical system problems for T-AKE and to establish new fleet-wide requirements for magazine fire detection systems



Theme 3: Identifying Problems Early

DoD Biometrics Enabling Capability (BEC)
(formerly the Automated Biometric Identification System (ABIS))

DoD BEC, the result of a Joint Urgent Operational Need (JUON) request, provides receive, process, store, match, and share capabilities for positively identifying known and potential adversaries

- DOT&E advocated for an IOT&E of ABIS JUON (now BEC Increment 0) after repeated deployment failures
 - The program established a pattern of fixing problems found in developmental testing in a nonoperational environment, and then failing in operational deployment
 - CENTCOM and SOCOM joined DOT&E in advocating for a rigorous operational test
 - DOT&E approved a test plan that required a 3-week parallel operations event with the legacy system before attempting another deployment
- IOT&E, conducted in August 2014, resulted in major cybersecurity findings as well as numerous suitability concerns
 - DOT&E advocated that ATEC perform continuous monitoring until all findings are satisfactorily resolved
 - ATEC is providing periodic progress reports to inform readiness for a follow-on operational test
- Collaborate Vulnerability and Penetration Assessment (CVPA), conducted in March 2015 per DOT&E guidance, confirmed cybersecurity as a persistent problem
 - DOT&E guided PM Biometrics to work collaboratively with independent cybersecurity testers to close known findings
 - Because of the extent of issues, DOT&E advocated for three additional events: an independent verification of fixes (for findings discovered during the August 2014 Adversarial Assessment and the March 2015 CVPA) and a second CVPA scheduled for April 2016
 - The schedule for follow a on Adversarial Assessment will be based on findings from the April 2016 CVPA
 - By identifying problems early, there is a greater chance for a successful AA outcome



Theme 3: Identifying Problems Early Mine Resistant Ambush Protected Vehicles Example

Mine Resistant Ambush Protected (MRAP) vehicles are a family of vehicles designed to provide increased crew protection against battlefield threats, such as Improvised Explosive Devices (IED), mines, and small arms

- The MRAP Joint Program Office originally intended to conduct live fire testing against only the KPP threshold value level of explosive underbelly and side attack threats
- In addition to threats consistent with the KPPs, DOT&E advocated testing against larger explosive threats which were actually being seen in the theater where MRAPS were to be deployed
- The JPO agreed to the need for this testing against the larger threats
 - Testing was conducted rapidly, and revealed significant vulnerabilities against the larger threats
- The JPO decided to and was able to make rapid changes to the vehicle design prior to deployment
- Both Secretary Gates and Deputy Secretary Carter endorsed the testing and the rapid corrections it enabled prior to the deployment of the MRAPs



Theme 3: Identifying Problems Early Airborne Laser Mine Detection System (ALMDS) Example

ALMDS is employed on the MH-60S helicopter to detect, classify, and localize shallow moored mines and floating and drifting mines on the surface. The system is included in the LCS MCM mission package

- During DT, Navy tested to requirements, which specify a narrow range of environmental conditions (including water clarity). As a result, the testing missed important system limitations
 - Navy conducted all DT in the Gulf of Mexico near Panama City, Florida, where water is typically clear
- OT community advocated testing in a more diverse set of operationally realistic environments
 - Argued that operational testing should consider the likely threat environment and should not be limited to conditions specified in requirements document
- Navy serendipitously conducted an operational assessment in a more challenging environment (poor water clarity) consistent with conditions that would be encountered in actual operations in the Persian Gulf
 - Pre-test predictions of water clarity were inaccurate
 - System performed poorly
 - System water clarity measurements did not agree with values computed using tactics guide that reflected experience in DT



Theme 3: Identifying Problems Early *Virginia-class Modernization FOT&E Example*

Virginia is a multi-mission nuclear attack submarine that will replace the existing Los Angeles class. The Wide-Aperture Array (WAA) is a sonar array that provides estimates of the range to a target

- Insufficient at-sea developmental testing resulted in flawed Wide-Aperture Array (WAA) software
- Improving the WAA was a major focus of the Virginia modernization effort
 - The WAA is installed on all Virginia-class submarines. It uses wave-front curvature to estimate the range to a sonar contact
 - The Virginia modernization effort included new processing algorithms for the WAA to improve its performance in the presence of loud, interfering contacts
 - Most development of the modernized WAA software was done in the laboratory; the final software version had not been fully tested at sea before the operational test
- At-sea operational testing in March 2011 discovered that the new WAA provided inaccurate range estimates
- Based on the performance observed during operational testing, the Navy stood up a tiger team to address the problem, and issued a software fix in September 2011



Theme 3: Identifying Problems Early *Miniature Air Launch Decoy (MALD) Example*

MALD is an expendable, air-launched, low-cost decoy designed to present the radar signature and flight characteristics of fighter, attack, or bomber aircraft against threat radar defense systems

- MALD is required to be successfully deployed after up to 60 hours of aircraft carriage time, operational testing highlighted a problem in this area
 - This requirement derives from potentially long B-52 missions to transport MALD into the theater of operations
 - MALD is also required to withstand 30 days of uncovered/60 days of covered storage
- The program office initially decided not to conduct long carriage time tests during DT
- DOT&E advocated long carriage time flights be conducted as part of the IOT&E
- During IOT&E, two missiles lost propulsion prematurely after being launched from a B-52 after each was carried more than 40 hours and spent a week on the wing of a B-52 in Guam, consistent with the way they would be employed in combat
 - Failure analysis found water in the fuel bladder believed to be from a rainstorm while MALD was loaded on the wing of a B-52 sitting on the ramp
 - When the B-52 flew at high altitude, the water froze and blocked the MALD fuel filter during free flight leading to the flameouts
 - The Air Force incorporated a new fuel filter that could block ice crystals without restricting fuel flow



Theme 3: Identifying Problems Early Department of the Navy Large Aircraft Infrared Countermeasures System Example

Department of the Navy Large Aircraft Infrared Countermeasures (DoN LAIRCM) is an infrared missile warning and countermeasures system designed to provide protection of rotary-wing aircraft against shoulder-fired and vehicle-fired infrared-guided missiles

- Prior to its IOT&E, DoN LAIRCM had not been tested in mountainous terrain or during typical rotorcraft maneuvers. IOT&E testing uncovered a significant deficiency
- DOT&E advocated testing in more operationally realistic environments with multiple rotorcraft maneuvers, as would occur during operations in Afghanistan
- IOT&E was conducted in April 2009
 - DoN LAIRCM did not declare threats for certain relevant engagement scenarios involving mountainous terrain and rotorcraft maneuvers
 - A major deficiency was identified with the missile declaration algorithms causing the system to ignore valid threat engagements due to threat range estimate errors
 - The Navy implemented a software upgrade that mitigated the issue. This was demonstrated to be effective through additional testing.
- This deficiency and its correction were particularly relevant to operations in Afghanistan



Theme 3: Identifying Problems Early Aegis Weapon System Example

The Aegis Weapon System (AWS) is the centerpiece of the combat system installed in Navy cruisers and destroyers

- OT conducted under realistic combat conditions identified critical system deficiencies that had not been discovered during developmental testing
- Testing examined air defense of an Aegis cruiser with AWS Baseline 8 software in 2011
 - Test ship was challenged with simultaneous cruise missile, slow aircraft, and small boat attacks
 - Because of radar and gun casualties that occurred before the test event, the ship had to maneuver at high speed to keep available sensors and weapons on approaching threats while slowing the closure rate of the attacking boats
- Standard Missile engagement against cruise missile target failed when AWS performance problems caused the Standard Missile to self-destruct
 - Post-event analysis identified three AWS performance deficiencies
 - Classified problem number 1 was caused by a software coding error; the Navy corrected this problem and re-tested the AWS
 - Classified problems 2 and 3, also software problems, were revealed as a consequence of problem 1. Navy corrected problems but could not verify fixes during at-sea testing because conditions could not be duplicated
 - Navy subsequently verified correction of problems using M&S
- Critical AWS deficiencies found during stressing OT event might not otherwise have been discovered until the ships were engaged in combat operations



Theme 3: Identifying Problems Early Warfighter Information Networking – Tactical (WIN-T) Inc 2 Example

WIN-T Increment 2 is a mission command system that provides command and control to tactical units on-the-move via both satellite and terrestrial based transport

- WIN-T Increment 2 exhibited numerous performance problems in operational testing that were not identified in developmental testing
 - Both the satellite and terrestrial networks were unstable
 - Range of the terrestrial waveform was very limited
 - The WIN-T user interface was overly complex. When troubleshooting, soldiers had to stop the vehicles and spend upwards of 30 minutes resolving problems, during which time they were out of the fight
 - System reliability was very low
- Developmental testing failed to identify any of these issues
 - Scaling the network to an operational size introduced these issues
 - Developmental testing used small numbers of configuration items, while operational testing fielded a full brigade
- Poor performance in two operational tests (IOT&E in May 2012 and FOT&E in May 2013) led USD(AT&L) and the Army to plan for additional operational testing (FOT&E2 in November 2014) prior to a full-rate production decision
 - Improved performance at the November 2014 FOT&E led to a full-rate production decision in June 2015.



Theme 3: Identifying Problems Early Cooperative Engagement Capability on the E-2D Hawkeye Example

The Navy's Cooperative Engagement Capability (CEC) facilitates data fusion from multiple surface (e.g., DDG 51s) and airborne platforms (e.g., E-2D) for a more accurate tactical air picture

- Operational testing of the CEC on E-2D led to the discovery of important problems
- DOT&E recommended that the USG-3B CEC variant on the E-2D be tested to satisfy E-2D requirements and to demonstrate performance of the upgraded USG-3B signal data processor
- Operational testing revealed several CEC deficiencies that degraded the USG-3B CEC's performance, relative to the version installed on the legacy E-2C Hawkeye, and the E-2D's capability
 - CEC's ability to maintain consistent air contacts (i.e., tracks) on each CEC node was degraded relative to the E-2C version
 - CEC created dual tracks well in excess of historic values
 - CEC interoperability problems with E-2D mission computer degraded the single integrated air picture presented to the various participating combat systems (e.g., the other E-2Ds and CEC equipped ships)
- Using DOT&E's analysis, ASN(RD&A) decided to delay the Full Rate Production Decision for USG-3B until the Navy identified the root causes of the degrade CEC performance and associated corrections
- The Navy has identified the root cause of these problems and has begun implementing corrections, but full corrections will not be completed until 2018



Theme 3: Identifying Problems Early Advanced Anti-Radiation Guided Missile (AARGM)

AARGM is a Navy program that replaces the HARM missile for use in suppressing enemy air defenses. AARGM improves HARM performance by attacking defense units using shutdown countermeasures. It also provides geo-location techniques that HARM does not have

- Operational mission failures and deficiencies continue to be discovered during the latest integrated/operational testing phases
 - Developmental testing did not uncover any of the major problems discovered in the first operational testing period, which were so severe that the Navy directed halting the operational test
 - After corrections were made, results from a developmental testing phase indicated the system was ready for operational testing; this second phase of operational testing lead to further discoveries of deficiencies
 - After further corrections of deficiencies were accomplished, a series of operational tests was conducted;
 based on the test results, the Navy proceeded with full-rate production and fleet introduction of the weapon
 - During the current integrated/operational test phase, operational mission failures continue to be a problem, and two new major deficiencies have been uncovered.
- The weapon system still does not provide adequate suppression of enemy air defenses in some cases
 - Two new major deficiencies have been discovered during testing (both classified) that may preclude suppression against the entire set of threat systems
- Congress has provided funds for a Block 1 Upgrade program that is to fix all known deficiencies
 - A follow-on operational test, incorporating the results of both integrated and operational testing, is currently being conducted for the Block 1 upgrade program, with the intent to verify that the weapon can suppress the entire set of threat systems that it is required to engage



Theme 3: Identifying Problems Early B-2 Bomber Radar Modernization Program (RMP) Example

The B-2 RMP program was designed to replace the original mechanical scan radar with a modern electronically steered array radar

- The program planned to change the antenna pattern of the B-2 radar without testing or detailed analysis of how it may affect the vulnerability of the B-2 to enemy radars
- The program office planned to change the antenna pattern of the B-2 radar
 - The intent of the change was to put more power in the main antenna beam
 - Changing the main antenna beam, however, changes the power in antenna side lobes. These side lobes can make the B-2 more vulnerable to enemy radars
- DOT&E and AFOTEC advocated side-by-side comparative testing to ensure the B-2 with RMP was not more vulnerable than the legacy B-2
- Further detailed analysis by the program office revealed that the new antenna pattern could be more vulnerable than the legacy pattern
- As a result, the program office decided to retain the legacy antenna pattern



Theme 3: Identifying Problems Early Patriot Example

Patriot is a U.S. Army air and missile defense system that protects deployed forces and critical assets from short- and medium-range ballistic missiles and aircraft threats

- The U.S. Army wanted to use only one Patriot interceptor in flight tests against ballistic missiles, even though their tactical doctrine was to fire two interceptors
- DOT&E advocated that all flight tests against ballistic missiles in DT/OT and OT use the tactical ripple firing doctrine of two Patriot interceptors per threat missile
 - The Army agreed to this and used two interceptors in the last Patriot DT flight test prior to DT/OT in 2001
- During IOT&E flight testing in 2002, a PAC-3 missile ripple fire mission was attempted
 using missiles from the same launch tube in different canisters for the first time
 - The first missile launched correctly from the lower-left launch tube in the upper-left canister, but the second missile failed to launch from the lower-left launch tube of the lower-right canister
 - The failure to launch was caused by a built-in test software code in the guidance processor unit that only manifested itself when the two interceptors in a ripple fire engagement were located in the same launch tube in their canister (in this case, the lower-left)
- This particular built-in test software code was leftover by the contractor from early missile development and was not needed for operational use; so, it was removed from the missile after this problem was revealed

Acronyms this slide: Development Test /Operational Test (DT/OT); Initial Operational Test and Evaluation (IOT&E); Operational Test (OT); Patriot Advanced Capability-3 (PAC-3)



Theme 3: Identifying Problems Early Key Management Infrastructure (KMI) Example

KMI generates, distributes, and manages cryptographic products that enable assured identification of users of weapon systems and weapon systems components

- KMI Increment 2, Spiral 1 had two rounds of developmental testing, including one round executed by an independent Developmental Test Team from the Joint Interoperability Test Command (JITC)
 - Both rounds of DT met test objectives by the test organizations in functional testing
 - Results of the second, independent evaluation led to a decision to proceed to Operational Assessment
- Operational Assessments, executed by JITC prior to deployment for Initial Operational Test and Evaluation (IOT&E) and using mission-based scenarios, discovered nearly 1,000 software defects
 - Over 200 defects were discovered on the first day of the Operational Assessment, many of which affected mission-critical capabilities
 - Most, if not all, defects should have been discovered during a robust DT effort
- Deploying the system for operational use after the final round of DT, without operational test and evaluation, would have rendered users unable to deliver critical cryptographic products to the field
 - All mission-critical defects were corrected and re-tested prior to the deployment for IOT&E allowing users to accomplish missions using the KMI system



Theme 3: Identifying Problems Early Mid-tier Networking Vehicular Radio (MNVR) Example

MNVR is a tactical radio that provides voice and data capabilities via the Wideband Networking Waveform (only data) and Soldier Radio Waveform (voice and data) to operators at the mid-tier.

- The MNVR system conducted a Limited User Test in May 2015. Analyses showed that the network had doctrinal and technical problems.
 - The WNW network load was very light (averaging under 7 kpbs). DOT&E raised the concern that WNW might be overly complex for representative operational uses.
 - Mobile operators were unable to maintain connectivity with fixed headquarters elements.
 - The WNW network exhibited low message completion rates.
- Developmental testing failed to identify any of these issues
 - Developmental testing uses scripts, only operational test shows actual representative uses.
- Poor performance led to the Vice Chief of Staff of the Army to request the user community to develop a Concept of Operations (CONOPS) for the MNVR.
 - Currently planned to be executed in an Operational Assessment in May 2016 at NIE 16.2
 - Development of CONOPS will help evaluators identify if the MNVR supports operator needs beyond purely technical requirements.



Theme 3: Identifying Problems Early Defense Enterprise Accounting and Management System

Defense Enterprise Accounting and Management System (DEAMS) uses commercial-off-the-shelf software to modernize the Air Force accounting system to allow for general ledger accounting and financial auditability

- DEAMS was scheduled to begin IOT&E in October 2014 after completing release testing in three test environments
 - The new release did not perform adequately in two of the developmental environments, but was deployed anyway to the live operational environment for IOT&E
- Software problems delayed end-of-year closeout of FY-14 Air Force finances for DEAMS users, resulting in a significant backlog of financial transactions (~20,000) at DFAS
 - Many of these transactions created late vendor payments, resulting in financial penalties paid by the Air Force
 - IOT&E was suspended for four months in an attempt to reduce the backlog, but the reduction was not successful
 - Testing resumed in March 2015 and was halted again for one month to try to resolve further the backlog problem
- DOT&E concluded that DEAMS was not operationally effective, mainly because of the backlog



Theme 3: Identifying Problems Early Surveillance Towed Array Sensor System (SURTASS) and Compact Low Frequency Active (CLFA) Sonar

SURTASS/CLFA is a low-frequency, passive and active, acoustic surveillance system installed on tactical auxiliary ocean surveillance ships as a component of the Integrated Undersea Surveillance System.

- The Navy originally planned to conduct SURTASS/CLFA testing during ASW area search operations to support coordinated theater ASW during fleet exercises
 Valiant Shield 12 and Valiant Shield 14
- For both the 2012 and 2014 test periods DOT&E argued for dedicated, at sea test that obtained performance data necessary to characterize detection capability against long-range submarine approaches
- DOT&E assessed that SURTASS/CLFA was not operationally effective for wartime ASW. The fleet did not demonstrate sufficient capability to correlate non-submarine CLFA detections that were reported as possible submarines to real-time surface ship positions. Failure to exclude surface ship detections, coupled with limited numbers of available ASW-capable assets, will not support fleet prosecution of CLFA submarine localizations.
- DOT&E also directed a cybersecurity evaluation, which identified significant operational problems



Theme 3: Identifying Problems Early Joint Warning and Reporting Network

The Joint Warning and Reporting Network (JWARN) is an automated warning and reporting software for Chemical, Biological, Radiological, and Nuclear hazards (CBRN)

- DOT&E evaluated the performance of JWARN on US Navy ships in June, 2015. The primary evaluation metric was time to warn relative to arrival of a hazardous cloud at one or more ships.
- JWARN warning and reporting time is dependent on the processing time for the warning report, time to release the report from the communications center, and time for the unit to take protective measures.
- Prior to the Navy FOT for JWARN, evaluators relied on simple assumptions for time to take protective measures. As a part of this FOT, DOT&E was able to obtain realistic estimates of time to take protective measures at the ship level. Further, the test revealed that JWARN messages took extra time to leave the ship because of man-in-the-loop delays.
- The FOT evaluation supported a more realistic estimate of the time it takes JWARN to warn units and recommendations to the Navy combat developer to improve communications procedures on its ships for CBRN warning and reporting.



Theme 3: Identifying Problems Early MQ-1C Gray Eagle Radar and Link 16 Integration and Training

The MQ-1C Gray Eagle-equipped unit is an unmanned aircraft system that provides tactical intelligence, video, radar imagery, communications relay, and precision missile support to Army maneuver units

- In 2015, the Gray Eagle was equipped with an enhanced high definition radar for collection of Synthetic Aperture Radar (SAR) imagery and detection of moving targets
- Developmental testing had demonstrated that the radar had met requirements for probability of target detection and image quality; Link 16 also met its requirements in DT
- The Army conducted an FOT&E of the new capabilities with a trained Gray Eagle company in support of a Brigade in rotation at the National Training Center
 - Gray Eagle crews provided intelligence reports, full motion video, and SAR images to the maneuver brigade at NTC or to the Opposing forces at NTC
 - Gray Eagle crews sent scripted Link 16 messages to the test cell headquarters.
- The FOT&E demonstrated several shortcomings in Army employment doctrine and training for the radar and Link 16
 - Gray Eagle crews were not adequately trained on the use of the radar for collection of SAR imagery or for detection of moving targets with the radar moving target indicator
 - No Army doctrine or training exists for the integrated use of the radar and full motion video to conduct reconnaissance
 - No Army doctrine or training exists for the use of Link 16 by Gray Eagle crews for any purpose
- DOT&E recommended that the Army address these deficiencies in doctrine and training



Theme 3: Identifying Problems Early AH-64E Apache Attack Helicopter Example

The Lot 4 AH-64E upgrades the four-bladed, twin-engine Lot 1 AH-64E attack helicopter with Link 16 connectivity and the Apache Survivability Product Improvement (ASPI)

- The Apache Survivability Product Improvement (ASPI) was designed to reduce the infrared signature of the Lot 4 AH-64E aircraft
 - But the added weight and engine backpressure of ASPI degrades aircraft hover and lift performance
- DOT&E advocated for demonstration of the improved survivability of Lot 4
 Apache with ASPI in open air flight testing against threat infrared seekers
 - The Army conducted side-by-side testing of Lot 4 AH-64E aircraft with and without ASPI against multiple threat seekers
 - The testing illustrated that ASPI did not provide the anticipated improvement in survivability against infrared threat seekers, depending on the threat seeker and flight profile
- The program office and Boeing modified the ASPI design and conducted another side-by-side test before the first unit deployed with ASPI-equipped Apaches
 - The second test confirmed that the modified ASPI reduced aircraft signature as expected, but that some vulnerabilities discovered in the first test were unresolved
- The program office is working on further design changes to reduce ASPI weight and performance penalties and to address unresolved vulnerabilities



Theme 3: Identifying Problems Early Department of the Navy Large Aircraft Infrared Countermeasures System Example

Department of the Navy Large Aircraft Infrared Countermeasures (DoN LAIRCM) is an infrared missile warning and countermeasures system designed to provide protection of rotary-wing aircraft against shoulder-fired and vehicle-fired infrared-guided missiles

- During FOT&E of the Advanced Threat Warner (ATW) sensor upgrade, operational test pilots identified two logistic supportability issues that had not been found during developmental testing.
 - The location of the control interface unit which displays threat warning information requires the pilot to look inside the aircraft during the most critical time for maneuvering during a threat engagement. All five pilots had flown combat missions with the legacy system and reported the location as unsafe
 - Although system operating limitations were correctly noted throughout the technical manuals, no section of the technical manuals contained all relevant information regarding power cycles as the limitations applied to mission employment.
- DOT&E advocated finding a better location for the threat warning display and to provide all relevant information regarding power cycles in a single section of the technical manuals
- FOT&E was conducted in 2015



Theme 4

Operational testing can identify issues with systems' combat effectiveness. This information is provided to acquisition authorities for decision. Decisions by those authorities to fix problems can affect program schedules if they judge the associated fix worth the delay

Additional examples can be found in the *Reasons* Behind Program Delays briefing



Theme 4: Fixes, Not Testing, Delays Programs Cooperative Engagement Capability on the E-2D Hawkeye Example

The Navy's Cooperative Engagement Capability (CEC) facilitates data fusion from multiple surface (e.g., DDG 51s) and airborne platforms (e.g., E-2D) for a more accurate tactical air picture

- Operational testing of the CEC on E-2D led to the discovery of important problems
- DOT&E recommended that the USG-3B CEC variant on the E-2D be tested to satisfy E-2D requirements and to demonstrate performance of the upgraded USG-3B signal data processor
- Operational testing revealed several CEC deficiencies that degraded the USG-3B CEC's performance, relative to the version installed on the legacy E-2C Hawkeye, and the E-2D's capability
 - CEC's ability to maintain consistent air contacts (i.e., tracks) on each CEC node was degraded relative to the E-2C version
 - CEC created dual tracks well in excess of historic values
 - CEC interoperability problems with E-2D mission computer degraded the single integrated air picture presented to the various participating combat systems (e.g., the other E-2Ds and CEC equipped ships)
- Using DOT&E's analysis, ASN(RD&A) decided to delay the Full Rate Production Decision for USG-3B until the Navy identified the root causes of the degraded performance and associated corrections
- The Navy has identified the root cause of these problems and has begun implementing corrections, but full corrections will not be completed until 2018



Theme 4: Fixes, Not Testing, Delays Programs MH-60S Helicopter with AQS-20A Towed Mine Hunting Sonar Example

The AQS-20A sensor towed by the MH-60S helicopter was intended to provide naval combatant ships, including the Littoral Combat Ship with an organic mine hunting capability

- Towing the sonar is an inherently challenging mission for the MH-60S helicopter
 - Complicated tow cable reeling mechanism, risk of snagging cable on mine mooring
 - Required MH-60S to operate at the edge of its power envelope and left little margin for engine failure
- DT and Early OT through 2007 revealed numerous deficiencies
 - Cable reeling mechanism failures led to jettisoning the AQS-20A
 - Helicopter lacked sufficient power to be productive in hot environment
 - AQS-20A mine detection/localization deficiencies
- Navy decertified the system from test in 2008 in order to fix problems
 - When testing resumed in 2011, planned IOT&E was downgraded to an operational assessment with IOT&E to be conducted during LCS testing, adding more delay
- DOT&E issued an Operational Assessment report in 2012
 - Documented continuing system problems
 - Navy and DOT&E agreed that the helicopter cannot safely perform the tow mission
- Navy cancelled plans to tow the AQS-20A with the MH-60S helicopter, leaving the RMMV as the only tow vehicle and limiting the range of bottom object identification missions
 - RMMV unreliable during system and LCS testing, causing Navy to pause RMMV acquisition program and look for other tow alternatives, further delaying fleet introduction of AQS-20A



Theme 4: Fixes, Not Testing, Delays Programs LPD 17 San Antonio Class Example

LPD-17 is the Navy's newest class of amphibious transport dock ships, replacing four classes of amphibious ships

- Operational and Live Fire testing of the first ship of the class was delayed because of problems during construction
- LPD 17 was delivered to the Navy in December 2005, but was in such an incomplete state of construction that she was not available for testing
 - LPD 19 was shock tested in August 2008
 - The Total Ship Survivability Trial was conducted on LPD 18 in September 2008
 - LPD 17 made the first class deployment starting in August 2008, without the benefit of this critical testing
- Design and reliability issues identified during testing resulted in an assessment of not operationally survivable in a combat environment
 - Excessive loss of critical systems including chill water, radars, steering, and diesel generators resulted from a poor plan to provide backup power when needed
 - Firemain, chilled water, potable water, and JP-5 systems lack sufficient isolation valves and sensors to segregate damaged section of the systems
- The Navy has identified a number of corrective actions for implementation on future ships and for back fit to existing ships
 - For example, results of tests were the basis for changes to Navy surface ship firefighting doctrine for ships with well decks



Theme 4: Fixes, Not Testing, Delay Programs *F-35 Joint Strike Fighter Example*

The F-35 is a tri-Service, multi-national, family of multirole fighter aircraft. It will replace the F-16 and A-10 in the Air Force, the AV-8B in the Marine Corps, and augment the F-18 fleet in the Navy

- An F-35 operational utility evaluation of the initial warfighting capability of the F-35, referred to as Block 2B capability, was planned to be conducted in CY15 in accordance with the approved TEMP and program master schedule.
- In March 2014 DOT&E recommended to the USD AT&L that the Block 2B OUE not be conducted due to concerns with progress in F-35 system development and preparation to start the evaluation.
 - Aircraft modifications were needed to bring the operational test aircraft from early production lots into the Block 2B configuration; these modifications could not be completed in time to support the planned start date of the OUE
 - Block 2B software development was behind schedule, and the program needed more time to address deficiencies and complete flight testing before delivering it to the operational test units
 - Poor aircraft reliability and maintainability contributed to low aircraft availability (below 40 percent in the operational test squadrons), which would have prevented the OUE from executing the required flight hours within the planned time span
 - Deficiencies and delays in the Autonomic Logistics Information System (ALIS) capabilities would have prevented it from supporting the necessary sortie generation rates to accomplish the OUE
 - The Verification Simulation (VSim) a man-in-the-loop simulator planned to be accredited to support evaluation of Block 2B capabilities, was behind in development and could not be completed in time to support the OUE. Without VSim, the overall determination of Block 2B operational effectiveness would have been limited.
- The USD AT&L and Service acquisition authorities agreed to cancel the OUE and allow the program
 to instead focus on fixing deficiencies, as well as to re-allocate resources to complete development
 of the full combat capability referred to as Block 3F during the balance of SDD



Theme 4: Fixes, Not Testing, Delays Programs Warfighter Information Networking – Tactical (WIN-T) Inc 2 Example

WIN-T Increment 2 is a mission command system that provides command and control to tactical units on-the-move via both satellite and terrestrial based transport

- WIN-T had an IOT&E in May 2012, with a planned full-rate production decision (FRP) in September 2012
- Problems identified in the IOT&E resulted in a USD (AT&L) decision to proceed with a 2nd LRIP decision instead of FRP, and plan an FOT&E. The identified problems included:
 - Poor network stability of both the terrestrial and satellite networks. The terrestrial network also showed very limited range
 - Poor performance of the company based Soldier Network Extension
 - Poor reliability of all configuration items
- The first FOT&E was conducted in May 2013. Continuing problems led the USD (AT&L) to decide upon a 3rd LRIP instead of an FRP, and execute an FOT&E2 in November 2014. Identified problems included:
 - Poor performance of the company based Soldier Network Extension
 - Poor range of the terrestrial based network
 - Overly complex and non-intuitive interfaces on leader vehicles
- Improved performance at the November 2014 FOT&E2 led to a full-rate production decision in June 2015, vice an original goal of September 2012



Theme 4: Fixes, Not Testing, Delays Programs Expeditionary Fighting Vehicle Example

The Expeditionary Fighting Vehicle (EFV) was a high water speed, fully tracked, armored amphibious personnel carrier intended to support amphibious landings from over the horizon and mechanized land operations

- EFV was progressing toward its 2007 Milestone C review with no significant known issues based on reported developmental test results
- Because of poor system performance during OT&E in 2002, DOT&E advocated the 2006 pre-Milestone C OT to address realistic combat loads, reliability, and water operations. The 2006 OT identified critical system and operational shortfalls not seen during developmental testing because developmental testing was not conducted in an operationally representative context
 - In the OT, the EFV-equipped unit completed its assigned mission in two of 14 attempts
 - Low reliability, poor system availability, and high maintenance burden were the major contributing factors to unsuccessful mission performance. During OT missions, the Mean Time Between Operational Mission Failures estimate was 4.5 hours, which was significantly below both the 15- hour estimate from developmental testing and the 43.5-hour KPP threshold.
 - Water performance and armor protection (both KPPs) were compromised because 1,800 pounds of armor had to be removed to allow the EFV to achieve high water speed when combat loaded
- DOT&E's analysis of OT results and briefings to OSD, Department of the Navy, and Service acquisition leaders – coupled with a Nunn-McCurdy breach – led USD(AT&L) to conclude in June 2007 that the program was not ready to proceed into low-rate initial production
 - The EFV's Engineering and Manufacturing Development phase was extended at a cost of approximately \$1B and a 4-1/2 year delay to allow redesigned prototype vehicles to be acquired and additional testing to be conducted, including another OT event
 - The Secretary of Defense cancelled the EFV program in January 2011 after the Secretary of the Navy and Commandant of the Marine Corps concluded that EFV procurement and operations & maintenance costs would be unaffordable



Theme 4: Fixes, Not Testing, Delays Programs AH-1Z Attack and UH-1Y Utility Helicopters Example

This program replaces legacy 2-bladed attack and utility helicopters with 4-bladed attack and utility helicopters with identical twin engines, drive trains, tail sections, digital cockpits, and helmet-mounted displays

- In the IOT Phase I in 2006, DOT&E reported that both aircraft were not effective because of poor helmet performance
 - The helmet was not qualified (by developmental testers) for use at night
 - As a result, night operations were not attempted with either aircraft
 - To be operationally effective, both aircraft, per their Concepts of Operations, must be employable at night
- In the IOT Phase II in 2008, the UH-1Y was effective and suitable, but the AH-1Z targeting sensor was so unreliable that the attack aircraft could only complete 37 percent of assigned missions successfully
 - With helmet redesign and other reliability improvements, the UH-1Y helicopter effectively completed all assigned daytime and nighttime missions
 - The Navy withdrew the AH-1Z from testing due to its targeting sensor issues
 - Development and integration of the AH-1Z targeting sensor continued
- In the IOT Phase III in 2010, DOT&E reported the AH-1Z effective, suitable, and survivable.
 - The reliability of the AH-1Z targeting sensor and other components improved
- Both aircraft have since been deployed in support of operations in Iraq, Afghanistan, and other Navy operations worldwide



Theme 4: Fixes, Not Testing, Delays Programs Ground-Based Midcourse Defense (GMD) Example

GMD defends the U.S. Homeland from intercontinental ballistic missile threats from North Korea and Iran

- In 2010, the GMD interceptor using an upgraded Exoatmospheric Kill Vehicle (EKV) called the Capability Enhancement-II (CE-II) EKV experienced a second consecutive failure in its flight test program
 - GMD interceptors using the previous CE-I EKV version had been successful in three prior flight tests, but these tests were conducted within a less challenging engagement scenario
- Coupled with another intercept failure with the CE-I EKV in 2013, DOT&E advised that
 the recent test results raised questions regarding the robustness of the EKV design
 and the adequacy of the system engineering used in the design and recommended that
 MDA consider some redesign of the EKV
- USD (AT&L) determined that problems exist with the GMD interceptor. MDA will be taking an initiative to address these problems
 - USD (AT&L) has stated that the interceptor problems were caused by "bad engineering" that was attributable to decisions to rush deployment of technologies that had not been completely and thoroughly tested
- In June 2014, the MDA successfully conducted an intercept flight test with an updated version of the CE-II EKV that addressed the cause for the 2010 failure.
 - After the 2010 test revealed design problems and halted development of the CE-II EKV, this test was critical to resume production of the next generation kill vehicle.



Theme 4: Fixes, Not Testing, Delays Programs Key Management Infrastructure (KMI) Example

KMI generates, distributes, and manages cryptographic products that enable assured identification of users of weapon systems and weapon systems components

- Operational Assessments executed by an Operational Test Team from JITC prior to deployment for Initial Operational Test and Evaluation (IOT&E) and using mission-based scenarios discovered nearly 1,000 software defects
 - Over 200 defects were discovered on the first day of the first Operational Assessment.
 - Most defects should have been found during earlier developmental testing
 - Defects were subsequently fixed by the developer, but new defects were introduced; in some cases functions that worked in the previous release no longer worked in the "fixed" release
- Numerous rounds of regression testing to find and fix defects in critical capabilities resulted in a nearly one-year slip in the development schedule
 - Program Manager declared a critical program breach to have time to fix all of the problems.
 - Program Manager also directed the developer to use the JITC-developed scenarios in regression testing to ensure mission threads could be executed
- Initial Operational Test and Evaluation (IOT&E) had few critical software problems, and the majority of test issues were in configuration management, training, and other suitability areas
 - Follow-on Operational Test and Evaluation to verify correction of defects found in IOT&E resulted in DOT&E finding the system operationally effective, suitable, and survivable (from a cybersecurity perspective)



Theme 4: Fixes, Not Testing, Delays Programs AIM-9X Sidewinder Missile Example

The AIM-9X Sidewinder is the Department's short range, infrared guided air-to-air missile. The latest version, Block II, provides lock on after launch capability along with guidance improvements

- As a result of IMU failures that occurred during the AIM-9X Block II IOT&E, the Services decided to pause the test in 2013
- The pause in testing led to a review of the original IOT&E plan size
 - AIM-9X Block II IOT&E was paused on 29 July 2013 after multiple IMU flight test failures caused by the shock that the missile experiences during launch
 - During the pause, the program office developed a new manufacturing process for the IMU, along with software to improve guidance
 - Before the pause, AIM-9X Block II was successful in 7 out of 16 missions (44 percent)
 - After the pause, the redesigned Block II was successful in 15 out of 19 missions (79 percent)
- IOT&E discovered hardware and software problems that were fixed, improving the performance of the AIM-9X missile

Acronyms this slide: Air Intercept Missile (AIM); Inertial Measurement Unit (IMU); Initial Operational Test and Evaluation (IOT&E);



Theme 4: Fixes, Not Testing, Delays Programs Remote Minehunting System

RMS is a system of systems that includes the Remote Multi-Mission Vehicle (RMMV) and AN/AQS-20A sensor. RMS was to be the primary mine detection/identification system in the LCS MCM mission package.

- After years of experimentation, Navy established RMS program in 1999 with intent to enter full-rate production before end of FY07
- Despite DOT&E warning that the RMMV was not reliable, Navy attempted IOT&E aboard DDG 96 in 2007 but terminated the test because of reliability problems
- Navy attempted to fix some known problems and rescheduled IOT&E for 2008
 - After considering OSD advice and results of 2008 DT, PEO declined to certify RMS for IOT&E and directed that test be conducted as an operational assessment
 - RMMV reliability and sensor performance problems continued during the test
- Program was restructured in 2010 because of Nunn-McCurdy cost breach
 - ADM directed program to grow reliability to 75 hours MTBOMF
 - RMS subsequently emerged from reliability growth program based on contractor testing that indicated the reliability far exceeded 75 hours
- DT/IT conducted in FY13/14/15 showed that reliability had not improved and was less than 20 hours MTBOMF during FY15 LCS MCM mission package TECHEVAL
 - Navy cancelled plans for FY15/16 LCS MCM mission package OT and appointed an independent review team (IRT) to investigate and make recommendations
 - IRT report recommended pausing the RMS program and testing alternative solutions;
 even if ultimately continued, RMS full-rate production will not begin for many years



Theme 5

DOT&E has been responsive and supportive of fielding systems for the current wars



Theme 5: Support to Wars Mine Resistant Ambush Protected Vehicles Example

Mine Resistant Ambush Protected (MRAP) vehicles are a family of vehicles designed to provide increased crew protection against battlefield threats, such as Improvised Explosive Devices (IED), mines, and small arms

- Because of the urgent operational need for increased crew protection against battlefield threats in Iraq and Afghanistan, multiple MRAP vehicle configurations had to be procured, tested, and fielded on a highly accelerated basis
- From November 2007 to December 2015, DOT&E provided oversight and reporting of 11 operational test (OT) events of 19 different MRAP vehicle configurations
 - To identify vehicle design aspects that could compromise mission performance and to surface failure modes likely to be experienced in combat, DOT&E advocated greater OT attention to conducting the types of combat missions that units equipped with MRAPs were expected to do and to vehicle reliability
 - Based on data from the 11 OT events and other information sources, DOT&E reported that 11 of 19 MRAP vehicle configurations were operationally effective and operationally suitable
 - Other classified findings regarding survivability affected two variants
- For the 8 configurations that were not effective or not suitable, OT findings contributed to:
 - Essential vehicle modifications, such as the retrofit of an independent suspension system to the widely used
 Navistar MaxxPro Dash to support operations in Afghanistan type terrain
 - Additional systems engineering and developmental testing to investigate problems found during OT, such as the weapon system failures that significantly compromised the reliability of the Special Operations Forces version of the MRAP-All Terrain Vehicle (SOF M-ATV)
 - Information to support Service and Department decisions on which vehicle types to divest and which to retain as part of the Services' enduring fleet of MRAP vehicles. For example, the Navistar MRAP Recovery Vehicle demonstrated very limited mobility and poor reliability during OT, and was not retained in the Services' enduring fleet. As another example, the Dash Ambulance variant was found not operationally effective primarily because it could not safely accommodate litter patients taller than 5 feet 11 inches; it was not retained either, and was replaced by the Navistar MaxxPro Long Wheel Base Ambulance, which provided a longer patient compartment.
- Key survivability corrections were made to two variants at the direction of Secretary Gates



Theme 5: Support to Wars Stryker Double-V Hull (DVH) Family of Vehicles Example

The Stryker DVH provided integrated enhancements to the base Stryker vehicle to improve both crew survivability and mobility. It was a limited production effort provided to units employed in Operation Enduring Freedom

- In response to an Army Operational Need Statement in December 2009, the Defense Acquisition Executive issued an Acquisition Decision Memorandum in April 2010 authorizing the Army to procure the Stryker DVH vehicles
 - DOT&E worked with the Army to develop a phased test plan that supported the production and fielding schedule
 - Testing focused on the minimum necessary to support intended operations in Afghanistan, establish required levels of survivability, and no degradation to operational performance
- Operational and live fire testing was synchronized with production and fielding schedules
 - Initial test assets were delivered in August 2010
 - Initial live fire testing on the infantry carrier variant was complete on 20 December 2010
 - Operational testing on the infantry carrier variant was complete on 25 February 2011
 - The Army reviewed the emerging results test data and recommended continued production on 2 March 2011
 - The Defense Acquisition Executive approved continued production on 12 May 2011
 - Fielding of the infantry carrier variant began in Afghanistan in June 2011
- DOT&E found the DVH operationally effective and suitable (except for the driver's compartment), and survivable
 - DOT&E recommended that the Army correct deficiencies noted in the design of the driver's station before deployment
- The Army fielded corrections to the driver's station before fielding in June 2011



Theme 5: Support to Wars Common Missile Warning System Example

The Army's Common Missile Warning System (CMWS) provides warning of infrared-guided surfaceto-air threats launched against aircraft and cues a countermeasure

- Results from the 2005 Initial Operational Test and Evaluation showed that CMWS
 was not effective against all of the required threats in the worldwide threat
 environment
 - Because of the urgent need to field CMWS to protect Army aircraft and soldiers operating in OIF/OEF, the Army had optimized the CMWS software for that threat environment
 - Test results showed that CMWS performed well against the OIF/OEF threats in the relevant operational environment and using operational tactics
 - Test results showed that CMWS did not perform well against additional threats outside of those employed in OIF/OEF
- DOT&E reported that CMWS was effective for employment in OIF/OEF in its report to Congress even though it did not perform well against threats in other theaters
 - Rapid testing and reporting supported rapid deployment of CMWS to OIF/OEF
- The Army proceeded with a Full Rate Production decision and began to quickly field many systems
 - CMWS was repeatedly credited with saving aircraft and aircrew from MANPADS



Theme 5: Support to Wars MQ-1C Gray Eagle Example

The MQ-1C Gray Eagle-equipped unit is an unmanned aircraft system that provides tactical intelligence, video, radar imagery, communications relay, and precision missile support to Army maneuver units

- DOT&E supported rapid fielding of ISR assets to support operations in Afghanistan
- In response to a SECDEF initiative to rapidly field ISR assets to support wartime operations, DOT&E worked with the Army to structure Gray Eagle operational testing to combine it with training for deploying units
 - The Army agreed to a Limited Users Test in 2009 to support testing, training and fielding of a Gray Eagle platoon to Iraq
 - The Army agreed to a second Limited Users Test in 2010 to support testing, training and fielding of a Gray Eagle platoon to Afghanistan
- Test results were used by the Army to prioritize and correct shortfalls in performance and training; units participating in the tests praised the training opportunities the testing provided
- Deployed MQ-1C units achieved distinction in both theaters and remain deployed in support of operations in Afghanistan



Theme 5: Support to Wars Mk 83 Joint Direct Attack Munition Example

The Mk 83 Joint Direct Attack Munition (JDAM) is a 1,000-pound class conventional gravity bomb with a Global Positioning System-aided inertial guidance system and movable tail fins to help steer it accurately to the target

- Wartime needs would not have been met following the normal acquisition cycle
 - Original initial operational capability was scheduled for Fall 2003
 - The events of 9/11 introduced an urgent need for the weapon much earlier
- DOT&E supported accelerated operational testing to provide timely delivery of the weapon to the warfighter
 - An operational readiness review was held in December 2001
 - A quick reaction weapon assessment (testing) was conducted in January and February 2002
 - A DOT&E evaluation was issued in March 2002 supporting an early operational capability of the weapon's employment in combat
 - Additional operational testing was conducted from July 2002 to February 2003 to fully characterize the weapon and its proper employment during conflict
- The weapon was used effectively during Operation Iraqi Freedom, with 1,400 weapons expended



Theme 6

Rigorous scientific and statistical methods are used to determine adequacy of operational testing in terms of miles driven, shots fired, and coverage of the operational envelope. Sound statistical analysis of operational test results provides accurate estimates of information to acquisition decision-makers

Additional information can be found in the Value of Statistical Methods briefing



Theme 6: Rigorous Statistical Methods Mine-Resistant Ambush-Protected (MRAP) Vehicles Example

Mine Resistant Ambush Protected (MRAP) vehicles are a family of vehicles designed to provide increased crew protection against battlefield threats, such as Improvised Explosive Devices (IED), mines, and small arms

- The MRAP Joint Program Office (JPO) initially proposed testing with limited instrumentation that would not have provided an adequate assessment of crew casualties
 - Only two crew positions would have anthropomorphic test devices (ATD) to measure the forces that cause accelerative injury; injuries for other positions would be interpolated
 - Injury reporting would be focused on its impact on mission completion (personnel incapacitation), rather than injury severity
- DOT&E advocated, and the JPO readily agreed to, improvements in test conduct and injury assessment methodologies
 - ATDs were provided for all crew positions and test range data acquisition systems were upgraded to handle the increased amount of data
 - Army Research Laboratory coordinated with military and civilian medical community to improve injury assessments reflecting injury severity
 - The Services and DOT&E used the improved injury assessments to assess overall vehicle protection capabilities in a combat engagement
- LFT&E provided detailed time-history data from ATDs in all crew positions to quantify injuries to the crew
 - Instrumenting all personnel positions revealed unexpected, counterintuitive patterns of injuries patterns that would have been missed or misconstrued through interpolation.
 - Individual injury severity and measures of overall morbidity were more directly responsive to user requirements
 - The investments in range improvements and assessment methodologies advanced the state-of-the-art testing capabilities
- The results obtained enabled the JPO to rapidly redesign the MRAP vehicles to reduce injuries discovered during LFT&E, results which were directly correlated with improved outcomes in combat operations



Theme 6: Rigorous Statistical Methods Enhanced Combat Helmet (ECH) Example

Forces equipped with the ECH will rely on the helmet to provide ballistic protection from selected threats. The ECH is more resistant to penetration than previous combat helmets

- DOT&E approved a test protocol to ensure statistically principled ballistic testing of combat helmets
 - The protocol specifies the number of helmets tested, the statistical measures of merit, and the criteria for acceptance.
 - Statistically-principled testing assures it is unlikely that the government will accept and field a helmet that performs poorly
 - The ECH was the first combat helmet to follow the DOT&E-approved protocol
- Following an engineering change proposal intended to increase manufacturing capacity, the ECH failed the small arms component of the DOT&E-approved protocol
 - The helmet failed because of too many small arms penetrations, which demonstrated that the helmet did not provide the desired protection
 - Multiple attempts to implement and verify corrective actions within the manufacturing process failed to produce a helmet with acceptable performance
- The manufacturer ultimately decided it was necessary to use different ballistic shell laminate material to provide for an acceptable helmet against the small arms threat



Theme 6: Rigorous Statistical Methods Integrated Defensive Electronic Countermeasures (IDECM) Block 4 Example

The IDECM Block 4 system is a modernization of the F/A-18 Radiofrequency jammer for the F/A-18E/F and provides carrier-capable jamming against advanced threats for the first time for the F/A-18C/D.

- Modern statistical test design techniques allowed the number of test events to be reduced
- Follow-on Test and Evaluation (FOT&E) test planning examined how many repetitions of each flight test condition against a given threat radar are needed to prove effectiveness
 - COTF proposed 10 replicates per condition, for a total of 95 runs, based on single roll-up for each factor
 - Initial DOT&E experimental designs for the FOT&E indicated 3 to 4 replicates, for a total of 29 to 38 runs, were sufficient
- DOT&E recommended a design of experiments (DOE) approach to create an adequate OA and FOT&E
 - All parties agreed to use the Operational Assessment (OA) to evaluate the DOE approach
- The results of the OA showed the flexibility and strength of DOE
 - Testing used 38 planned runs, and although multiple test points were missed during test execution, enough data under the proper test conditions were collected during the OA to make preliminary effectiveness determinations for a sub-set of required threats
 - The test also indicated significant run-to-run and day-to-day variations, reinforcing the importance of randomization on test condition order
 - COTF saw a benefit in the DOE approach and is redesigning the FOT&E. This design will allow for flexibility in test execution and clear determination of primary and secondary effects on IDECM Block 4 performance



Theme 6: Rigorous Statistical Methods F-35 Joint Strike Fighter Example

The F-35 Joint Strike Fighter is a tri-Service, multi-national, family of multirole fighter aircraft. It will replace the F- 16 and A-10 in the Air Force, the AV-8B in the Marine Corps, and augment the F-18 fleet in the Navy

- F-35 relies on mission data files (MDF) for managing the frequency and time-sharing of electronic warfare receivers for ESM, countermeasures and high-gain ESM (integrated with the aircraft radar) to detect, geo-locate and identify threat emissions in specific geographic areas of operation (AOR). The MDFs are developed and tested in the US Reprogramming Laboratory (USRL) that consists of rack-mounted F-35 sensor and computer hardware, running operational F-35 software, and driven by RF and EO/IR stimulator equipment.
- A multi-phase test design, based on design of experiments, was used to determine factors that
 affect scan schedule performance, then to optimize settings within the programmable scan
 schedules to ensure robust and consistent performance across multiple threats and operational
 conditions.
- The optimization process is complex, balancing performance of the sensors to maximize detection and correct classification of threats, while minimizing detection time, geolocation time, and errors in accuracy.
- The USRL setup enabled controlling factors across the operational space for multiple test runs to ensure coverage of a range of signals of interest, across different scenario geometries, and varying the simulated flight profiles to account for flight maneuvers.
- The test design efficiently covered the design space, determined the programmable settings within the scan schedule to affect the response variables, and permitted effective use of the laboratory to produce mission data files for open air testing.



Theme 6: Rigorous Statistical Methods AIM-9X Sidewinder Missile Example

The AIM-9X Sidewinder is the Department's short range, infrared guided air-to-air missile. The latest version, Block II, provides lock on after launch capability along with guidance improvements

- As a result of IMU failures that occurred during the AIM-9X Block II IOT&E, the Services decided to pause the test in 2013
- The pause in testing led to a review of the original IOT&E plan size
 - AIM-9X Block II IOT&E was paused on 29 July 2013 after multiple IMU flight test failures caused by the shock that the missile experiences during launch
 - During the pause, the program office developed a new manufacturing process for the IMU, along with software to improve guidance
 - Also during the pause, COTF, AFOTEC, and DOT&E examined what portion of the original IOT&E needed to be reexamined once testing recommenced
 - Power of test calculations revealed that the total number of captive carry tests could be reduced by about half while maintaining a statistically significant test
- The restarted IOT&E had about half the captive carry tests required in the original plan



Theme 6: Rigorous Statistical Methods Ballistic Missile Defense System (BMDS) Example

The BMDS is a collection of weapons, command and control systems, and sensors that over time is intended to protect the United States, deployed forces, allies, and friends against ballistic missiles of all ranges and in all phases of flight

- Traditional statistical approaches to quantify the performance of the BMDS have been hampered by the severely-limited data environment of the BMDS. One key metric, in particular, in the evaluation of BMDS performance is the probability of engagement success (PES)
- PES is the probability of successfully negating a ballistic missile threat and is extremely difficult to estimate through flight testing
 - Individual intercept flight tests can cost up to \$300 million each
 - Complex tests can take years to plan
 - Few test locations are suitable for intercept testing
- In response, DOT&E developed a novel, new methodology for assessing PES that
 provides a means for including end-to-end tests as well as partial and component tests
 that other methods cannot accommodate
 - The ability to incorporate partial and component tests is crucial because the cost and logistics of performing end-to-end system tests places significant restrictions on the amount of data that is available
 - Inclusion of partial tests allows for greater sampling of the BMDS battle space and, therefore, a more robust capability to quantify operational performance
- Since 2010, DOT&E has incorporated the methodology into its annual BMDS
 assessment reports to Congress, providing Congress with the first quantitative, vice
 subjective, estimates of BMDS performance over the tested battle space



Theme 6: Adequately Designed Tests Paladin Integrated Management (PIM) Example

The PIM program upgrades the current M109A6 self-propelled howitzer and its ammunition support vehicle to improve sustainability, supportability, mobility and protection

- Efficient test designs for a pre-Milestone C Limited User Test (LUT) and an Initial Operational Test (IOT) examined a PIM-equipped unit's ability to provide continuous fire support to maneuver forces by executing timely and accurate fire missions.
- The test design considered how Field Artillery units provide continuous fire support to maneuver forces by executing fire missions under a variety of conditions including: day or night, multiple ranges, multiple directions, multiple ammunition options, and varying mission scenarios requiring frequent movement across a variety of terrain types.
- DOT&E advocated a scientific test planning process that assures efficient and adequate investigation of all typical types of fire missions and operational conditions while adhering to Service-determined operational tempo
 - Combined planning efforts supported using DT results to screen factors and conditions less likely to influence timeliness or accuracy of PIM executed fire missions during the IOT
 - The operational test plan for the upcoming IOT in FY17 includes a matrix for efficient allocation of the 252 platoon fire missions the test unit will execute during the IOT consistent with the operational mission tempo for the Armored Brigade Combat team supported by PIM.

Acronyms this slide: Paladin Integrated Management (PIM); Initial Operational test (IOT); Limited User Test (LUT)



Theme 6: Rigorous Statistical Methods Advanced Extremely High Frequency (AEHF) system

The AEHF system replaces MILSTAR as the next generation of survivable and protected satellite communications for both tactical and strategic missions

- Like most satellite systems AEHF has binary response variables with high thresholds (i.e. near 100% success rates)
 - These high thresholds require large amounts of data to achieve statistical confidence
 » Large amounts of data require long and costly testing
 - However, like most satellite systems, AEHF often achieves near 100% success rates
- By showing AEHF could achieve high command and control success rates in developmental testing, DOT&E was able to use statistical methods to reduce the amount of testing required for binary response variables
 - The high success rate demonstrated in DT allowed DOT&E to use a statistical signal to noise ratio of 0.625
 - » For binary response variables, a conservative approach would assume a statistical signal to noise ratio of 0.25
 - » For a five factor/two level test design this would require 288 samples to achieve an 80 percent power of test
- DOT&E's use of rigorous statistical methods reduced the amount of testing required by 450 percent



Theme 6: Rigorous Statistical Methods Mobile User Objective System (MUOS)

MUOS is a Satellite Communications system that uses commercial, third-generation (3G) cell phone technology with satellites in place of cell phone towers

- MUOS has a secondary payload that mimics the legacy Ultra High Frequency (UHF) satellite communications system, UHF Follow On (UFO)
 - There are no requirements for the MUOS legacy payload
 - The Navy borrowed the requirement of 88% successful call completion from the UFO Operational Requirements Document
 - DOT&E insisted on a comparison between MUOS and UFO rather than measure MUOS against the 88% threshold of UFO
- OT occurred in the summer and fall of 2012 at various locations
 - Soldiers performed the same missions in the same environments using the MUOS legacy payload and the UFO system
 - Using rigorous statistical methods to compare the two systems DOT&E found that there was no statistically significant different between the MUOS legacy payload and UFO for data transfers and MUOS had only marginally better performance for voice communications
- Measuring MUOS against the 88% requirement would have resulted in an inaccurate finding that MUOS was substantially better than UFO